

## Message Text

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ACTION CA-01

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O 211937Z FEB 78  
FM AMEMBASSY BUENOS AIRES  
TO SECSTATE WASHDC IMMEDIATE 4618

UNCLAS SECTION 1 OF 7 BUENOS AIRES 1292

FOR CA, VO, SCS, PPT, ARA AND M/MO

E.O. 11652: N/A  
TAGS: CGEN, APER, ABUD, AR  
SUBJECT: "CONSULAR PACKAGE" - FY 1980

REF: STATE 016438

SUBMITTED HEREBY IS OUR "CONSULAR PACKAGE" FY 1980. (FOOTNOTES  
ARE SHOWN BY LETTERS IN PARENTHESIS.) THIS REPORT HAS BEEN  
CLEARED WITH THE ADMINISTRATIVE OFFICER, DCM AND THE AMBASSADOR,  
IN ACCORDANCE WITH INSTRUCTIONS REFTEL.

IT SHOULD BE NOTED THAT IN ADDITION TO THE REGULAR CONSULAR  
ACTIVITIES OF IMMIGRANT VISAS, NONIMMIGRANT VISAS, SPECIAL CONSU-  
LAR SERVICES AND CITIZENSHIP AND PASSPORT SERVICES, COVERED IN  
FIRST FOUR SCHEDULES OF THIS REPORT, THE CONSULAR SECTION ALSO  
ADMINISTERS A REFUGEE PAROLE PROGRAM. LATTER IS NOT RPT NOT  
REFLECTED IN THIS REPORT EXCEPT INsofar AS REGULAR CONSULAR  
ACTIVITIES HAVE LOST MANHOURS WHEN PERMENENT CONSULAR PERSONNEL  
WERE DETAILED TO REFUGEE PAROLE PROGRAM. SEE PARA 14, PART I (EYE),  
SCHEDULE VI, BELOW, FOR EXPLANATION OF THIS PROGRAM.

SCHEDULE I - IMMIGRANT VISAS

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ARGENTINA: BUENOS AIRES

FY-1977	FY-1978	FY-1979	FY-1980
ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/76	10/1/77	10/1/78	10/1/79
TO	TO	TO	TO
9/30/77	9/30/78	9/30/79	9/30/80

1. IV'S ISSUED 2753 3160 3660 3660  
 2. IV'S REF'D 1060 1280 1000 1000  
 3. TOTAL IV CASES 3813 4440 4660 4660

MAN-HOURS:

AMERICAN

4. FTPERM 2271(A) 2280(D) 2400 2400  
 5. TEMP DETAIL 0 0 0 0  
 6. PIT 0 0 0 0  
 7. AMERSUBTOTAL 2271(A) 2280(D) 2400 2400

LOCAL

8. FTPERM 13,960(B) 17,350(E) 17,000 17,000  
 9. TEMP DETAIL 0 0 0 0  
 10. PIT 2,902 0 0 0

11. LOCAL SUB-

TOT. 16,862(B) 17,350(E) 17,000 17,000  
 12. TOTAL IV 19,133(C) 19,630(F) 19,400 19,400  
 13. USE OF INTERPRETER: LESS THAN ONE PER CENT.  
 14. THIRD COUNTRY CHECK: 40 PER CENT.

FOOTNOTES TO SCHEDULE I:

(A) DOES NOT INCLUDE 333 "GENERAL" HOURS, THE PORTION (ONE-FIFTH) OF HOURS SPENT ON OTHER THAN SPECIFIC CONSULAR ACTIVITIES (ATTENDANCE AT STAFF MEETINGS, GENERAL MANAGEMENT OF CONSULAR SECTION, ETC.) ALLOCABLE TO IV ACTIVITY, OR 60 HOURS SPENT ON INS SERVICES.

(B) DOES NOT INCLUDE 275 GENERAL HOURS (AS DEFINED IN UNCLASSIFIED

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FOOTNOTE A) OR 640 HOURS SPENT ON INS SERVICES

(C) DOES NOT INCLUDE  
 E 608 GENERAL HOURS OR 700 HOURS  
 SPENT ON INS SERVICES.

(D) DOES NOT INCLUDE ESTIMATED 273 GENERAL HOURS, OR 60 INS HOURS.  
 (E) DOES NOT INCLUDE ESTIMATED 273 GENERAL HOURS, OR 650 INS HOURS.  
 (F) DOES NOT INCLUDE ESTIMATED 546 GENERAL HOURS, OR 710 INS HOURS.

SCHEDULE II - NON-IMMIGRANT VISAS

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ARGENTINA: BUENOS AIRES

	FY-1977	FY-1978	FY-1979	FY-1980
	ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/76	10/1/77	10/1/78	10/1/79	
TO	TO	TO	TO	
9/30/77	9/30/78	9/30/79	9/30/80	
15. NIV'S ISSUED	47,396	55,000	60,000	66,000
16. NIV'S REF'D	10,680	10,000	11,000	11,000

17. TOT. NIV

CASES 58,076 65,000 71,000 77,000

MAN-HOURS:

AMERICAN

18. FTPERM 4,866(G) 5,000(J) 4,840 5,200

19. TEMP DETAIL 80 0 0 0

20. PIT 0 0 320(LL) 320(LL)

21. AMER.SUB.

TOT. 4,946(G) 5,000(J) 5,160 5,520

LOCAL

22. FTPERM 13,813(H) 15,400(K) 16,000 17,500

23. TEMPDETAIL 0 0 0 0

24. PIT 0 0 320(LL) 320(LL)

25. LOCAL SUB-

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TOT. 13,813(H) 15,400(K) 16,320 17,820

26. TOTAL NIV 18,759(I) 19,900 21,480 32,340

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27. NIV FEES 4,699.70

28. BC CARDS 0

29. CREWLIST VISA 46

30. NAMES ON CLV 1,913

31. INTERVIEWS: 55 PERCENT

32. USE OF INTERPRETER: LESS THAN ONE PER CENT

33. THIRD COUNTRY CHECKS: FIVE PER CENT

FOOTNOTES TO SCHEDULE II:

(G) DOES NOT INCLUDE 333 "GENERAL" HOURS, THE PORTION (ONE-

FIFTH) OF HOURS SPENT ON OTHER THAN SPECIFIC CONSULAR ACTIVITIES (ATTENDANCE AT STAFF MEETINGS, GENERAL MANAGEMENT OF CONSULAR SECTION, ETC.) ALLOCABLE TO NIV ACTIVITY.

(H) DOES NOT INCLUDE 275 GENERAL HOURS (AS DEFINED IN FOOTNOTE G).

(I) DOES NOT INCLUDE 608 GENERAL HOURS

(J) DOES NOT INCLUDE ESTIMATED 273 GENERAL HOURS

(K) DOES NOT INCLUDE ESTIMATED 273 GENERAL HOURS

(L) DOES NOT INCLUDE ESTIMATED 546 GENERAL HOURS

(LL) PEAK SEASON FOR NONIMMIGRANT VISAS AT THIS POST IS DECEMBER-FEBRUARY, THE SUMMER SEASON IN THIS HEMISPHERE.

AS THIS IS TIME WHEN SOME AMERICAN AND LOCAL PERSONNEL DESIRE ANNUAL LEAVE, E.G., WHEN CHILDREN ON SCHOOL VACATION, THERE IS NEED FOR PIT EMPLOYEES DURING THIS PERIOD.

### SCHEDULE III - SPECIAL CONSULAR SERVICES

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ARGENTINA: BUENOS AIRES

	FY-1977	FY-1978	FY-1979	FY-1980
	ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
	10/1/76	10/1/77	10/1/78	10/1/79
	TO	TO	TO	TO
	9/30/77	9/30/78	9/30/79	9/30/80
34. AMCIT DEATHS	53	40	45	50
35. ESTATE PROP.				
CLAIMS	1	2	2	2
36. NOTARIALS	7,823	7,000	7,500	8,000
37. W/W	290	400	300	300
38. SEAM. AND				
SHIP.	34	60	70	70
39. ARREST	12	20	25	25
40. OTHER AGENCY				
SVCS.	1,645	1,900	2,000	2,100
41. TOTAL SCS	9,858	9,271	9,917	10,547
MAN-HOURS:				
AMERICAN				
42. FTPERM.	1,105(M)	1,250(P)	1,460	1,500
43. TEMP. DETAIL	0	0	0	0
44. PIT	0	0	160(RR)	160(RR)
45. AMERICAN SUB-				
TOTAL	1,105(M)	1,250(P)	1620	1,660
LOCAL				
46. FTPERM	4,954(N)	5,100(Q)	5,200	5,300
47. TEMP.DETAIL	0	0	0	0

48. PIT 0 0 0 0  
49. LOCAL SUBTOT. 4,954(N) 5,100(Q) 5,200 5,300  
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50. TOTAL SCS 6,059(O) 6,350(R) 6,820 6,960  
51. TREASURY  
CHECKS 12,253

FOOTNOTES TO SCHEDULE III:

(M) DOES NOT INCLUDE 333 "GENERAL "HOURS, THE PORTION  
(ONE-FIFTH) OF HOURS SPENT ON OTHER THAN SPECIFIC CONSULAR  
ACTIVITIES (ATTENDANCE AT STAFF MEETINGS, GENERAL MANAGEMENT  
OF CONSULAR SECTION, ETC.) ALLOCABLE TO SCS ACTIVITY.  
(N) DOES NOT INCLUDE 275 GENERAL HOURS (AS DEFINED IN FOOT-  
NOTE M).  
(O) DOES NOT INCLUDE 608 GENERAL HOURS  
(P) DOES NOT INCLUDE ESTIMATED 273 GENERAL HOURS.  
(Q) DOES NOT INCLUDE ESTIMATED 273 GENERAL HOURS.  
(R) DOES NOT INCLUDE ESTIMATED 546 GENERAL HOURS  
(RR) AS MONTHS DECEMBER-FEBRUARY CONSTITUTE SUMMER  
SEASON IN THIS HEMISPHERE AND TIME DURING WHICH  
SOME OFFICERS WISH ANNUAL LEAVE, E.G., WHEN CHILDREN  
ON SCHOOL VACATION, THERE IS NEED FOR PIT OFFICER  
DURING THIS PERIOD.

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SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES

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## ARGENTINA: BUENOS AIRES

	FY-1977 ACTUAL 10/1/76 TO 9/30/77	FY-1978 ESTIMATE 10/1/77 TO 9/30/78	FY-1979 ESTIMATE 10/1/78 TO 9/30/79	FY-1980 ESTIMATE 10/1/79 TO 9/30/80
52. PA'S EXECUTED	1,056	1,250	1,300	1,400
53. PA'S EXAMINED	0	0	0	0
54. FEE PPT'S				
ISSUED	1,056	1,250	1,300	1,400
55. NO-FEE PPT'S	2	0	0	0
56. PPT'S AMEN. OR EXT.	105	150	110	120
57. NEW REG. AP- PLICATIONS	682	800	850	900
58. BIRTH RPTS.	68	90	100	110
59. WITNESS TO MAR- RIAGE	0	0	0	0
60. PPT WAIVERS	0	0	0	0
61. PPT SUBTOT.	2,969	3,490	3,660	3,930
62. IDENT.CARDS	1	0	0	0

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63. TOTAL PPT	2,970	3,490	3,660	3,930
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MAN-HOURS:

AMERICAN

64. FTPERM.	1,105(S)	1,250(V)	1,460	1,500
65. TEM. DETAIL	0	0	0	0
66. PIT	0	0	0	0
67. AMERICAN SUB- TOT.	1,105(S)	1,250(V)	1,460	1,500

LOCAL

68. FTPERM.	2,379(T)	2,400(W)	2,600	2,700
69. TEMP.DETAIL	0	0	0	0
70. PIT	0	0	0	0
71. LOCAL SUBTOT.	2,379(T)	2,400(W)		
72. TOTAL PPT	3,484(U)	3,650(X)		
73. AMERICANS REGISTERED 1/31/78:	4,900			

AMERICAN CITIZEN RESIDENTS:

74. OFFICIAL: 267

75. NON-OFFICIAL: 5,500

## FOOTNOTES TO SCHEDULE IV:

(S) DOES NOT INCLUDE 333 "GENERAL" HOURS, THE PORTION (ONE-FIFTH) OF HOURS SPENT ON OTHER THAN SPECIFIC CONSULAR ACTIVITIES (ATTENDANCE OF STAFF MEETINGS, GENERAL MANAGEMENT OF CONSULAR SECTION, ETC), ALLOCABLE TO PPT ACTIVITY.

(T) DOES NOT INCLUDE 275 GENERAL HOURS (AS DEFINED IN FOOT-

NOTE S).

(U) DOES NOT INCLUDE 608 GENERAL HOURS.

(V) DOES NOT INCLUDE ESTIMATED 273 GENERAL HOURS.

(W) DOES NOT INCLUDE ESTIMATED 273 GENERAL HOURS.

(X) DOES NOT INCLUDE ESTIMATED 546 GENERAL HOURS.

SCHEDULE V - CONDITIONS AND JUSTIFICATIONS

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ARGENTINA: BUENOS AIRES

FY-1977

HOURS GAINED:	AMERICAN	LOCAL
OVERTIME	398	1,067
DETAILS IN	80	0
HOURS LOST:		
DETAILS OUT	1,392(Y)	1,892(Z)
STAFFING GAPS	208(AA)	560(AB)
PROLONGED LEAVE	504(AC)	792(AD)

FOOTNOTES TO HOURS GAINED AND LOST:

(Y) INCLUDES 959 HOURS SPENT BY REGULARLY ASSIGNED CONSULAR OFFICERS ON REFUGEE PAROLE PROGRAM, 333 "GENERAL" HOURS (THE PORTION-ONE-FIFTH-OF HOURS SPENT ON OTHER THAN SPECIFIC CONSULAR ACTIVITIES) ALLOCABLE TO REFUGEE PAROLE PROGRAM, 60 HOURS SPENT ON INS SERVICES, AND 40 HOURS ABSENCE FROM POST OF OFFICER ATTENDING REGIONAL CONSULAR CONFERENCE.

(Z) INCLUDES 977 HOURS SPENT ON REFUGEE PAROLE PROGRAM BY LOCAL EMPLOYEES ASSIGNED TO REGULAR CONSULAR POSITIONS, 275 GENERAL HOURS (AS DEFINED IN FOOTNOTE Y), AND 640 HOURS SPENT ON INS SERVICES.

(AA) INCLUDES 168 HOURS, VACANCY IN POSITION 112 FROM DEPARTURE OF FSO GERALD J. WHITMAN SEPT 2 TO END OF FY, AND 40 HOURS, VACANCY BETWEEN DEPARTURE OF FSO WILLIAM A. MULLER SEPT 25 AND ARRIVAL OF FSO DEBORAH A. BOLTON SEPT 30.

(AB) TIME REQUIRED TO CLEAR REPLACEMENTS FOR TWO LOCAL EMPLOYEES WHO RESIGNED.

(AC) FORMER CONSUL GENERAL HUEY'S HOME LEAVE.

(AD) TWO MATERNITY LEAVES.

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FM AMEMBASSY BUENOS AIRES  
TO SECSTATE WASHDC IMMEDIATE 4621

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SCHEDULE V - CONDITIONS AND JUSTIFICATIONS, CONTINUED

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ARGENTINE: BUENOS AIRES

AMERICANS:	VISAS	SCS	PPT	GENERAL	TOTAL
76. AUTHORIZED	4	1	1	1	7
9/30/77					
77. AUTHORIZED	4	1	1	1	7
1/31/77					
78. FILLED 1/31/78	4	0	1	1	6
INCREASE/DECREASE IN POSITIONS AUTHORIZED					
79. REQUIRED FY79	0	0	0	0	0
80. REQUIRED FY80	0	0	0	0	0

NOTE 1: NOT INCLUDED ABOVE IS TEMPORARY AMERICAN  
SECRETARY POSITION IN REFUGEE PAROLE PROGRAM.

NOTE 2: ABOVE STAFFING DIFFERS FROM RECOMMEND-  
DATION OF INSPECTOR, WHO RECOMMENDED REDUCTION  
BY ONE VISA OFFICER. POST HAS PRESENTED ITS JUS-  
TIFICATION FOR RETAINING THIS POSITION IN 77 STATE  
9714, DEC. 20, 1977, COPIES OF WHICH ARE BEING POUCHED  
TO CA, VO, SC, AND PPT, AND M/MO. WHICH MIGHT NOT HAVE SEEN.

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NOTE 3: ON SEPTEMBER 17, 1977, THE GOVERNMENT  
OF ARGENTINA USSUED A CONSTITUTIONAL AMENDMENT  
AND LAW PROVIDING FOR A RIGHT OF OPTION TO LEAVE  
THE COUNTRY TO THOSE PEOPLE HELD UNDER THE  
EXECUTIVE STATE OF SEIGE DETENTION POWER. A  
PROCEDURAL PROVISION OF THE LAW REQUIRES  
APPLICANTS TO PROVIDE A CERTIFICATE FROM AN



EMBASSY TO THE EFFECT THAT THEY WILL BE ADMITTED TO A FOREIGN COUNTRY IF THEY ARE RELEASED. THE EMBASSY RECEIVED 117 REQUESTS FOR SUCH CERTIFICATES AS OF JANUARY 30. WE ARE ATTEMPTING TO BE RESPONSIVE TO APPLICANTS FOR THE RIGHT OF OPTION BY PROVIDING THEM THE NECESSARY CERTIFICATE, WHILE AT THE SAME TIME MAKING BEST EFFORTS TO ASSURE THAT WE ARE SATISFIED THE APPLICANTS WILL BE ADMISSIBLE TO THE UNITED STATES. THE PROCEDURE REQUIRES A SUBSTANTIAL AMOUNT OF PRELIMINARY PROCESSING OF APPLICATIONS (VISAS EAGLE AND LOCAL RECORD CHECKS, REVIEW OF PRELIMINARY QUESTIONNAIRES TO DETERMINE WHETHER THE APPLICANTS MAY BE ELIGIBLE FOR PREFERENCE IMMIGRANT STATUS, ETC.). THERE ARE INDICATIONS THAT SEVERAL THOUSAND PERSONS ARE DETAINED UNDER THE EXECUTIVE POWER. IF ANY SIGNIFICANT NUMBER OF THESE APPLIES FOR A CERTIFICATE FROM THIS EMBASSY, THE WORKLOAD OF THE CONSULAR SECTION WOULD INCREASE CONSIDERABLY. IF THE GOVERNMENT OF ARGENTINA RELEASES A SIGNIFICANT NUMBER OF THESE PRISONERS UNDER THE RIGHT OF OPTION PROCEDURES, AND IF THE U.S. ATTORNEY GENERAL APPROVES A PROPOSED PAROLE PROGRAM FOR DETAINEES FROM LATIN AMERICA, WE SHALL HAVE AN IMMEDIATE NEED FOR ADDITIONAL CONSULAR PERSONNEL.

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LOCALS:	VISAS	SCS	PPT	GENERAL	TOTAL
81. AUTHORIZED	17	2	1	2	22
9/30/77					
82. AUTHORIZED	19	2	1	2	24
1/31/78					
83. FILLED 1/31/78	19	2	1	2	24
INCREASE/DECREASE					
84. REQUIRED FY79	0	0	0	0	0
85. REQUIRED FY80	0	0	0	0	0

NOTE 4: VISA POSITIONS INCLUDED TWO TEMPORARY POSITIONS AUTHORIZED 11/30/76 (BECAUSE OF INCREASED WORKLOAD RESULTING FROM AMENDMENTS TO IMMIGRATION AND NATIONALITY ACT), FILLED 1/10/77 AND MADE PERMANENT 10/1/77; AND ONE TEMPORARY POSITIONS AUTHORIZED 12/10/76 (FOR REFUGEE PAROLE PROGRAM), FILLED 1/12/77 AND MADE PERMANENT 6/1/77. ANOTHER TEMPORARY POSITION (ALSO FOR REFUGEE PAROLE PROGRAM) IS NOT INCLUDED IN THIS REPORT.

NOTE 5: ABOVE LOCAL STAFFING ALSO DIFFERS FROM RECOMMENDATION OF INSPECTOR, WHO RECOMMENDED REDUCTION BY FIVE POSITIONS. POST HAS OFFERED TO RELINQUISH THE REFUGEE PAROLE PROGRAM POSITION MENTIONED IN LAST SENTENCE OF NOTE 4, ABOVE, WHICH NOT SHOWN IN ABOVE TABLE. SEE 77 BUENOS AIRES 9714. HOWEVER, SEE ALSO NOTE 3, ABOVE, IN SECTION ON AMERICANS CONCERNING POTENTIAL NEED FOR ADDITIONAL STAFF FOR POSSIBLE ARGENTINE DETAINEE PAROLE PROGRAM.

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FM AMEMBASSY BUENOS AIRES

TO SECSTATE WASHDC IMMEDIATE 4622

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SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.

ARA

ARGENTINA: BUENOS AIRES

A. FEDERAL BENEFIT ACTIVITY

1. NO POSITIONS REIMBURSED BY SOCIAL SECURITY ADMINISTRATION.

2. N/A

3. IT IS EXPECTED THAT REGULAR AMERICAN CONSULAR EMPLOYEES WILL DEVOTE 70 HOURS TO FEDERAL BENEFITS CASES DURING FY-78 (INCLUDING 20 HOURS CONNECTED WITH FORTHCOMING VISIT OF SOCIAL SECURITY ADMINISTRATION INSPECTION TEAM); REGULAR LOCAL CONSULAR EMPLOYEES, 2250 HOURS (INCLUDING 50 BECAUSE OF SSA TEAM).

B. DOCUMENT FRAUD INVESTIGATIONS

1. ALL INVESTIGATIONS ARE CONDUCTED BY EMBASSY'S SECURITY UNIT.

2. INVESTIGATIONS DURING FY-1978 WILL LIKELY BE 10 FOR VISAS, 5 OR FEDERAL BENEFITS, AND 10 FOR PASSPORTS.

C. U.S. CITIZENS JAILED ON 1/31/78: FOUR.

D. SERVICES FOR INS ANTICIPATED FOR FY-1978.

1. RE-ENTRY PERMIT EXTENSIONS: 230

2. I-151'S SURRENDERED: 180
3. I-151'S LOST OR STOLEN: 70
4. MANHOURS TO ABOVE INS SERVICES: 20 AMERICAN,  
340 LOCAL.

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- (5. RELATIVE VISA PETITIONS: 230
- (6. RE-ENTRY PERMITS DELIVERED: 250
- (7. I-151 DELIVERED: 10
- (8. TOTAL MANHOURS FOR INS SERVICE: 60 AMERICAN,  
650 LOCAL)

E. LOSS OF NATIONALITY CASES ANTICIPATED IN FY-1978:3

F. AMERICAN CITIZEN DEATH, FY -1977:

1. BURIED LOCALLY 48
2. REMAINS SHIPPED TO USA: 5

G. WELFARE AND WHEREABOUTS BREAKDOWN FOR FY-1977

(THESE FIGURES ARE APPROXIMATIONS, AS W/W RECORDS MAINTAINED DURING FY-1977 DID NOT REFLECT THE BREAKDOWN INTO THE VARIOUS TYPES OF CASES SHOWN BELOW)

1. SEARCHES FOR MISSING PERSONS: 51
2. EMERGENCY MESSAGES: 17
3. CHILD CUSTODY CASES: 14
4. ILLNESS OR HOPITAL CASES NOT INVOLVING MEDEVAC: 16
5. MEDEVAC INVOLVING REPATRIATION LOANS: 0
6. MEDEVAC NOT AT USG EXPENSE: 0
7. REPATRIATION APPLICATIONS: 1
8. REPATRIATION NOT INVOLVING USG EXPENSE: 0
9. EMERGENCY MONEY TRANSFERS: 16
10. UNSPECIFIED MISCELLANEOUS W/W ACTIONS: 175

H. NO CONSULAR AGENTS IN ARGENTINA

I. PROBLEMS UNIQUE TO BUENOS AIRES.

1. TERRORISM. ALTHOUGH TERRORIST ACTIVITY HAS LARGELY ABATED DURING THE PAST YEAR, THE THREAT AGAINST MISSION PERSONNEL STILL EXISTS. MISSION PERSONNEL MUST, THEREFORE, CONTINUE TO TAKE APPROPRIATE PRECAUTIONS. SECURITY PRECAUTIONS HAVE SOME DIRECT IMPACT ON CONSULAR OPERATIONS. THE 500 TO 800 DAILY VISITORS TO THE CONSULAR SECTION ARE CHECKED CAREFULLY BY SECURITY GUARDS, OFTEN RESULTING IN A LONG AND

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OFTEN SLOW-MOVING LINE OF VISA APPLICANTS AND APPLICANTS FOR OTHER CONSULAR SERVICES OUTSIDE THE BUILDING. TO AVOID THE LENGTHY WAIT IN LINE, APPLICANTS FREQUENTLY SEEK THE ASSISTANCE OF EMBASSY OFFICERS TO PAVE THE WAY FOR SPECIAL SERVICE. REFERRAL CASES OF THIS KIND CONTINUE TO CAUSE DISRUPTIONS IN THE ORDERLY

PROCESSING OF VISA APPLICATIONS, AND OFTEN PLACE VISA OFFICERS UNDER ADDITIONAL STRAIN TO COMPLETE THE DESIRED SERVICE WITHIN SHORT NOTICE. ADDITIONALLY, BECAUSE OF SECURITY PRECAUTIONS, CLEARANCE OF EACH NEW LOCAL EMPLOYEE MAY TAKE AS LONG AS EIGHT WEEKS TO COMPLETE BEFORE HIRING CAN TAKE PLACE.

2. ARREST COMPLICATIONS. TERRORISM AND THE GOA'S RESPONSES THERETO HAVE IN THE PAST BEEN RESPONSIBLE FOR THE KIDNAPPING, DEATH AND/OR ARREST OF U.S. CITIZENS IN ARGENTINA WHEN SUCH CASES HAVE OCCURRED, THEY HAVE DEMANDED VIRTUALLY THE FULL TIME OF THE SPECIAL CONSULAR SERVICES OFFICER, WHO ALSO SERVES AS THE PASSPORT/CITIZENSHIP OFFICER. CASES OF THIS KIND HAVE ALSO REQUIRED CONSIDERABLE EXPEDITURE OF TIME BY THE LOCAL SCS SPECIALIST AND OTHER CONSULAR AND EMBASSY STAFF. IN THE CASE OF THE ARREST OF TWO DUAL-NATIONAL SISTERS (U.S. AND ARGENTINE), THE TASK OF LOCATING THEM ASSISTING THEM, REPLYING TO CORRESPONDENCE ABOUT THEM, AND VISITING THEM AT SOME DISTANCE FROM BUENOS AIRES WITH GREATER FREQUENCY THAN WOULD NORMALLY BE REQUIRED, CONSUMED APPROXIMATELY 400 HOURS OF THE TIME OF THE SCS OFFICER AND SCS SPECIALIST. IN THIS CONNECTION, IT SHOULD BE POINTED OUT THAT UNDER CURRENT STATE-OF-SIEGE LAWS, AND DESPITE ITS OBLIGATIONS UNDER THE VIENNA CONSULAR CONVENTION, THE GOA (INTERIOR MINISTRY) USUALLY GRANTS CONSULAR ACCESS TO AMERICAN ARRESTED ON SUSPICION OF INVOLVEMENT WITH SUBVERSION OR TERRORISM ONLY AFTER EMBASSY HAS PRESSED FOR IT. FOR SUCH DETAINEES, IT IS EXTREMELY DIFFICULT TO OBTAIN SERVICES OF ARGENTINE ATTORNEY. DESPITE PROTESTS, GOA CONTINUES TO FAIL TO COMPLY WITH ITS OBLIGATIONS UNDER VIENNA CONSULAR CONVENTION TO NOTIFY EMBASSY WHEN U.S. CITIZEN ARRESTED OR TO INFORM HIM OF HIS RIGHT TO CONTACT CONSULAR OFFICER.

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ACTION CA-01

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3. BABY FRAUD. IT REMAINS FAIRLY EASY TO ACQUIRE POSSESSION OF ORPHANED OR ABANDONED CHILDREN IN ARGENTINA ILLEGALLY.

THE MODUS OPERANDI IS FOR U.S. CITIZENS AND RESIDENTS TO REGISTER THEIR ACQUISITIONS WITH GOA AUTHORITIES AS THEIR NATURAL CHILDREN AND THEN ATTEMPT TO HAVE THEM REGISTERED IN THE PASSPORT/CITIZENSHIP UNIT AS U.S. CITIZENS ENTITLED TO DOCUMENTATION. ON AN AVERAGE, ONE SUCH CASE OCCURS EACH MONTH. THE AMOUNT OF TIME AND EFFORT WHICH GOES INTO INTERVIEWS AND INVESTIGATIONS IN THESE CASES IS NOT REFLECTED IN RAW BIRTH REPORT STATISTICS OF SCHEDULE IV. SOME OF THESE CASES MAY EVENTUALLY REACH THE IMMIGRANT VISA SUB-UNIT (AS ORPHANS ADOPTED OR TO BE ADOPTED) AND, BECAUSE OF THE COMPLEXITY OF THE DOCUMENTATION INVOLVED, CONSUME A CONSIDERABLE AMOUNT OF THE TIME OF THAT UNIT AS WELL WHICH IS NOT REFLECTED IN RAW STATISTICS OF IMMIGRANT VISA CASES IN SCHEDULE I.

4. FIRST-TIME APPLICANT COMPLEXITIES. POST CONTINUES TO HAVE AS FIRST-TIME APPLICANTS FOR DOCUMENTATION AS U.S. CITIZENS CONSIDERABLE NUMBER OF OLDER PEARSONS, MOSTLY OF ITALIAN ORIGIN. OFTEN, THE APPLICANT DOES NOT CONTEMPLATE TRAVEL TO THE U.S., BUT WISHES ESTABLISH U.S. CITIZENSHIP FOR IMMIGRANT VISA ELIGIBILITY OF SON OR DAUGHTER. THESE CASES TAKE CONSIDERABLE TIME TO INVESTIGATE AND PREPARE FOR DEPARTMENT'S DECISION.  
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5. SOCIAL SECURITY COMPLEXITIES. SOCIAL SECURITY CASES HERE UNUSUALLY TIME-CONSUMING AS LARGE PROPORTION OF BENEFICIARIES ARE UNEDUCATED, DO NOT UNDERSTAND SIGNIFICANCE OF WHAT IS TOLD THEM, AND REQUIRE REPEATED EXPLANATIONS.

6. EMERGENCY AND EVACUATION DUTIES. SOME 300 LOCAL PPT/CITIZENSHIP MANHOURS SPENT EACH YEAR PREPARING, CORRECTING, FILING AND DESTROYING AMERICAN CITIZEN LOCATOR CARDS FOR USE IN POSSIBLE EMERGENCY AND EVACUATION SITUATION, A TASK NOT DIRECTLY RELATED TO PPT/CIT. WORK.

7. LETTERS TO ASSIST AMERICANS. SCS ASSISTANT SPENDS SOME 210 HOURS EACH YEAR PREPARING OVER 600 NOTES AND LETTERS TO VARIOUS GOA AUTHORITIES (FONMIN, IMMIGRATION, CUSTOMS, POLICE, CHILD WELFARE) REQUIRED BY THESE AUTHORITIES IN MOST INSTANCES WHEN ALIEN (I.E., U.S. CITIZEN) HAS DEALING WITH THEM, E.G., RENEWAL OF STUDENT VISA, REQUEST FOR CUSTOMS CLEARANCE OF OUTGOING PERSONAL EFFECTS. IN MANY OTHER COUNTRIES, HOST GOVERNMENT PERMITS AND EXPECTS ALIEN TO DEAL WITH IT DIRECTLY WITHOUT EMBASSY INTERVENTION.

8. LACK OF AMERICAN SECRETARY. THE LACK OF AN AMERICAN SECRETARY (EXCEPT FOR TEMPORARY APPOINTEE IN REFUGEE

PROGRAM) PLACES UPON CONSULAR OFFICERS BURDEN OF DISTRIBUTING, FILING AND RETRIEVING FARLY LARGE VOLUME OF CLASSIFIED, ADMINISTRATIVELY CONTROLLED AND CATEGORY I VISA MATERIAL. TIME SPENT IN THESE ACTIVITIES COULD BE MORE PRODUCTIVELY USED IN CONSULAR ACTIVITIES IF AMERICAN SECRETARY WERE ASSIGNED TO CONSULAR SECTION.

9. THE WORLD CUP SOCCER MATCHES, WHICH ARE SCHEDULED TO BE HELD IN ARGENTINA DURING JUNE AND JULY, 1978, WILL  
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UNDOUBTEDLY GENERATE TRAVEL OF U.S. CITIZENS TO ARGENTINA AND ADD TO THE WELFARE-WHEREABOUTS WORKLOAD OF THE SPECIAL CONSULAR SERVICES UNIT DURING FY-1978. OUR SCHEDULE III STATISTICS, ABOVE, FOR FY1978 REFLECT THE ANTICIPATED INCREASE IN WORKLOAD.

10. MOVE TO NEW OFFICE BUILDING IN AUGUST 1977 RESULTED IN LOSS TO CONSULAR SECTION OF THREE FULL DAYS OF WORK (168 AMERICAN HOURS, 576 LOCAL HOURS) IN PREPARING FOR MOVE AND UNPACKING AND ARRANGING FURNITURE AND EQUIPMENT THEREAFTER.

11. DESPITE MOVING TO NEW OFFICE BUILDING, CONSULAR SECTION, AND IV UNIT IN PARTICULAR, STILL SUFFERS FROM INADQUATE SPACE. CONSULAR ASSISTANCE TEAM WAS REQUESTED TO VISIT AND MAKE SUGGESTIONS. TEAM'S SUGGESTIOONS ON REARRANGING IV UNITS'S SPACE HAVE NOT YET BEEN PUT INTO EFFECT AND, WHILE CHANGES RECOMMENDED MAY MAKE IV UNIT'S LIMITED SPACE MORE WORKABLE THEY WILL NOT PROVIDE UNIT ADDITIONAL SPACE IT SHOULD HAVE FOR EFFICIENT WORKING CONDITIONS.

12. DURING FY-1977, MOST LOCAL EMPLOYEES OF CONSULAR SECTION WERE NEW AND INEXPERIENCED, AND REQUIRED INORDINATE AMOUNT OF SUPERVISION AND TRAINING. AT MID-POINT, APRIL 1, 1977, FOURTEEN OF SECTION'S 24 LOCAL EMPLOYEES HAD LESS THAN 24 MONTHS CONSULAR EXPERIENCE.

13. POST HAS STILL BEEN UNABLE RECONCILE ITS VISA-RE-FUSAL FILES WITH AUTOMATED VISA LOOKOUT RECORDS IN DEPARTMENT. WHEN SUITABLE AMERICAN DEPENDENT BECOMES AVAILABLE, POST WILL ASK (AGAIN) FOR AUTHORITY TO MAKE TEMPORATY APPOINTMENT FOR THIS PURPOSE. BECAUSE SO MUCH OF PERTINENT FILES ARE CLASSIFIED, A FULLY-CLEARED AMERICAN WOULD BE REQUIRED FOR THIS OPERATION.

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ACTION CA-01

INFO OCT-01 ARA-14 ISO-00 PPTE-00 SCS-06 VOE-00 A-01  
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TO SECSTATE WASHDC IMMEDIATE 4624

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14. REFUGEE PAROLE PROGRAM. PURSUANT TO STATE  
277937 OF NOVEMBER 11, 1976, THE EMBASSY HAS BEEN  
ADMINISTERING A REFUGEE PAROLE PROGRAM APPROVED BY THE  
ATTORNEY GENERAL FOR THE PROCESSING OF CHILEAN, BOLIVIAN  
AND URUGUAYAN REFUGEE IN ARGENTINA. THERE IS CURRENTLY  
ONE TEMPORARY AMERICAN EMPLOYEE (FSS-10) ASSIGNED TO THE  
PROGRAM. ONE JUNIOR OFFICER OF THE NIV SUB-UNIT HAS PROVIDED  
PART-TIME ASSISTANCE IN INTERVIEWING SUCH REFUGEES TO DETERMINE  
THEIR ELIGIBILITY FOR PAROLE INTO THE U.S. UNDER ESTABLISHED  
CRITERIA. HOWEVER, BECAUSE OF THE NIV WORKLOAD AT THIS POST,  
SUCH OFFICER ASSISTANCE HAS OF NECESSITY BEEN SPORADIC AND HAS  
NOT PERMITTED US TO PROCESS THESE CASES ON A CURRENT BASIS.  
ASSUMING THAT THIS PROGRAM CONTINUES UNTIL FY-79, WE PLAN TO  
ASSIGN A JUNIOR OFFICER TO THIS FUNCTION 50 PERCENT OF HIS TIME  
AND 50 PERCENT OF HIS TIME TO OTHER CONSULAR ACTIVITIES AS THE NEEDS  
OF THE CONSULAR SECTION REQUIRE. SUCH ASSIGNMENT IS PREDICATED  
ON THE ARRIVAL AT THIS POST IN APRIL 1978 OF KEVIN-JOHN MC INTYRE,  
FSR-07 TO FILL POSITION 112, VACANT SINCE SEPT 2, 1977. IN  
ADDITION, SHOULD THE ATTORNEY GENERAL APPROVE A DEPARTMENT-  
REQUESTED PAROLE PROGRAM FOR 500 REFUGEES AND DETAINEES FOR ALL  
OF LATIN AMERICA, IT APPEARS PROBABLE THAT A LARGE SHARE OF SUCH  
DETAINEES WILL BE PROCESSED FOR PAROLE AT THIS EMBASSY. IF  
THIS ASSUMPTION PROVES CORRECT, THE JUNIOR OFFICER REFERRED  
TO ABOVE MAY HAVE TO DEVOTE PRACTICALLY ALL OF HIS  
TIME TO THE PAROLE PROGRAMS FOR CHILEAN REFUGEES AND  
ARGENTINE DETAINEES WHO SEEK ADMISSION TO THE U.S. UNDER  
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THE RIGHT OF OPTION PROCEDURES OF THE ARGENTINE GOVERN-  
MENT. (SEE NOTE 3 SCHEDULE V (AMERICAN INCREASE/DECREASE)  
CONCERNING NEED FOR ADDITIONAL CONSULAR PERSONNEL.)  
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Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014